

TEXT OF TELEGRAM 83ISLAMAQ19344

ADP984  
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PAGE 01 ISLAMA 19344 01 OF 03 101045Z  
ACTION RP-10

INFO DCT-00 COPY-01 ADS-00 AID-07 EB-08 IO-15 NEA-06  
COME-00 TRSE-00 OMB-01 STR-14 AGRE-C1 USIE-00 SR-06  
/069 W

-----366546 120516Z /23

R 101039Z NOV 83  
FM AMEMBASSY ISLAMABAD  
TO SECSTATE WASHDC 9398  
INFO AMEMBASSY KABUL  
4MEMBASSY ROME  
USMISSION GENEVA  
AMCONSUL KARACHI  
AMCONSUL LAHORE POUCH  
AMCONSUL PESHAWAR POUCH

C O N F I D E N T I A L SECTION 01 OF 03 ISLAMABAD 19344

STATE FOR RP/NSE AND NEA/PAB

AID FOR AID/FFP AND ASIA/PNS

ROME FOR FODAG

E.O. 12356: DECL: OADR  
TAGS: SREF, WFP, PK, AF  
SUBJECT: WFP OVERVIEW, OCTOBER 1983

REF: ISLAMABAD 16755

1. (C) ENTIRE TEXT.

2. SUMMARY. THIS IS PART OF OUR  
SERIES OF MONTHLY REPORTS DEALING WITH FACETS OF THE  
FOOD DISTRIBUTION PROGRAM OF THE WORLD FOOD PROGRAM  
(WFP) FOR AFGHAN REFUGEES IN PAKISTAN. IN ITS OWN  
MONTHLY REPORT THE WFP INDICATES THAT WHEAT AND VEGOIL  
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PAGE 02 ISLAMA 19344 01 OF 03 101045Z

STOCKS WILL BE EXHAUSTED BY THE END OF THE YEAR. THE WFP  
REPORT ALSO SHOWS THAT THE GOP IS DISTRIBUTING WHEAT AT A  
RATE HIGHER THAN THE WFP PLANNING FIGURE. THE WFP AND  
GOP CONTINUE TO MANAGE THE DISTRIBUTION OF COMMODITIES  
REASONABLY WELL. THE ACCOUNTING SYSTEM IS GOOD BUT LACKS  
CONSISTENT METHODS FOR PHYSICAL VERIFICATION AND DETECT-  
ION OF MALPRACTICES. THE WFP REPORT DESCRIBED A NUMBER OF  
DIVERSIONS ITS FIELD OFFICERS HAVE DETECTED IN THEIR  
RECENT FIELD VISITS. THE GOP OFTEN CHANGES REFUGEE

PAGE NO. 1

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DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY *[Signature]* DATE *4/2/86*

RDS for XDC [ ] DATE *4/2/86*

TS AUTH. *FEA 0015*

EFFORTS PREVENTING HARMFUL ☐

DECLASSIFIED ☐ RELEASED ☐

RELEASE DETERMINED *8/1/82*

PA or FOI EXEMPTIONS *8/1/82*

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STAFF BASED ON THESE REPORTS. NEW PROVINCIAL REFUGEE COMMISSIONERS IN NWFP AND BALUCHISTAN APPEAR TO HAVE IMPROVED THE LEVEL OF COMMUNICATION AND COOPERATION IN BOTH PROVINCES. THE HEALTH AND NUTRITION CONFERENCE HAS BEEN POSTPONED UNTIL EARLY NEXT YEAR DUE TO A DELAY IN ANALYZING THE DATA. ANCONSULTANT HAS JUST CONCLUDED A TWO WEEK PROGRAM REVIEW. WFP DEPUTY REPRESENTATIVE YVES CLARET WILL CONCLUDE HIS THREE YEAR TOUR IN LATE NOVEMBER. END SUMMARY.

3. WFP MONTHLY REPORTS. OUR REGULAR REPORTING ON WFP AND THE FOOD AID PROGRAM FOR AFGHAN REFUGEES WILL INCLUDE MORE DATA ON STOCK POSITIONS, PLEDGES AND COMMODITY MANAGEMENT AS THESE WILL BE MAJOR ISSUES IN 1984. THE MOST RECENT WFP MONTHLY REPORT SHOWS STOCK POSITIONS AND REQUIREMENTS AS OF SEPTEMBER 1. IT SUMMARIZES THE FIRST EIGHT MONTHS OF 1983 AND PROJECTS NEEDS FOR THE BALANCE OF CY 83 AND THROUGH THE FIRST QUARTER OF CY 84. THE WFP CHART CAN BE SUMMARIZED AS FOLLOWS, FOR COMMODITY TYPES SUPPLIED UNDER PL 480:

- WHEAT VEGOIL DSM  
- (FIGURES IN THOUSANDS OF METRIC TONS)

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PAGE 03 ISLAMA 19344 01 OF 03 101045Z

A. TOTAL AVAILABLE  
CARRYOVER PLUS  
PLEDGES

389.7	25.6	24.6
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B. TOTAL DISTRIBUTED  
JAN-AUG 1983

297.3	18.1	10.4
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C. BALANCE AVAILABLE  
FROM STOCK ON HAND  
PLUS UNDELIVERED  
PLEDGES

92.4	7.5	14.2
------	-----	------

D. DISTRIBUTION  
COVERED FOR 2.2 MILLION  
TARGET RATIONS UNTIL

11/22/83	12/22/83	4/2/84
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COMMENTS:

(A) DURING THE FIRST 8 MONTHS OF CY 83 THE COMMISSIONER FOR AFGHAN REFUGEES, IN PROVIDING DAILY RATIONS FOR 2.43 MILLION REFUGEES, DELIVERED 30,000 METRIC TONS MORE WHEAT THAN WOULD BE REQUIRED FOR THE OFFICIAL WFP TARGET OF 2.2 MILLION RATIONS. THIS 30,000 MT IS THE EQUIVALENT OF AYDXVKISJOF LICH

WOULD  
EXTEND STT PLEDGES TO APPROXIMATELY  
DECEMBER 20. THE WFP REPS STATE THAT THE GOP IS AWARE

PAGE NO. 2

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1368

OF THE WFP PLANNING TARGET OF 2.2 MILLION AND SHOULD NOT  
EXPECT REIMBURSEMENT BEYOND THAT AMOUNT BUT TO OUR  
KNOWLEDGE NO ACTION HAS BEEN TAKEN TO CLARIFY THIS MATTER  
WITH THE GOP AND ADJUST PLANNING REQUIREMENTS ACCORDINGLY.  
WE WILL URGE WFP TO DO  
(B) FOR THE 8 MONTH PERIOD THE DELIVERY OF VEGOIL TO

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1369

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PAGE 01 ISLAMA 19344 02 OF 03 101106Z  
ACTION RP-10

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COME-00 TRSE-00 OMB-01 STR-14 AGRE-01 USIE-00 SR-06  
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-----367032 120542Z /23

R 101039Z NOV 83  
FM AMEMBASSY ISLAMABAD  
TO SECSTATE WASHDC 9399  
INFO AMEMBASSY KABUL  
AMEMBASSY ROME  
USMISSION GENEVA  
AMCONSUL KARACHI  
AMCONSUL LAHORE POUCH  
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CONFIDENTIAL SECTION 02 OF 03 ISLAMABAD 19344

STATE FOR RP/NSE AND NEA/PAB

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REFUGEES MET 112 PERCENT OF 2.2 MILLION TARGET RATIONS;  
THE DELIVERY OF DSM MET 64 PERCENT OF THE SAME TARGET; AND  
THE DISTRIBUTION OF SUGAR AND TEA REACHED 97 PERCENT AND  
29 PERCENT RESPECTIVELY. AFTER AN INTERRUPTION OF SEVERAL  
MONTHS LIMITED DISTRIBUTION OF SUGAR AND TEA HAS BEEN  
RESUMED.

(C) THE WFP IS REMINDING DONORS TO CONSIDER  
THEIR 1984 PLEDGES. WE UNDERSTAND THAT THE  
CANADIANS HAVE ANNOUNCED A PLEDGE OF 20,000 MT OF WHEAT  
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PAGE 02 ISLAMA 19344 02 OF 03 101106Z

AND 5,500 MT OF DSM. END COMMENT.

3. COMMODITY MANAGEMENT. THE ABILITY TO SMOOTH OUT THE  
PEAKS AND VALLEYS OF COMMODITY ARRIVAL TO A LEVEL PATTERN  
OF ACTUAL DELIVERY TO THE CAMPS EFFECTS THE NUTRITIONAL  
IMPACT OF THE COMMODITIES. IT MAY ALSO INFLUENCE THE  
DEGREE OF COMMODITY MISUSE AND DIVERSION. WITH A FEW  
EXCEPTIONS THE WFP AND THE COMMISSIONERS FOR AFGHAN  
REFUGEES HAVE DONE QUITE WELL IN THIS REGARD. THE

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PAGE NO. 4

1372

DISTRIBUTION PATTERN FOR THE FIRST 8 MONTHS OF 1983 SHOWS FEW VARIATIONS OF OVER 20 PERCENT FROM THE AVERAGE. AN EXCEPTION WAS DSM AND TEA, WHOSE LEVELS OF DELIVERY FELL SHARPLY FROM BOTH TARGET AND AVERAGE FROM THE FIRST OF THE YEAR DURING MONTHS OF JULY AND AUGUST. WE HAVE URGED THE WFP SUB-OFFICE REPRESENTATIVES WHO WORK CLOSELY WITH THEIR RESPECTIVE PROVINCIAL AFGHAN REFUGEE COMMISSIONERS TO ENSURE THAT THE COMMODITIES NOW AVAILABLE ARE MANAGED TO ENSURE EVEN LEVELS OF DISTRIBUTION UNTIL 1984 COMMODITIES BEGIN TO ARRIVE. THIS MAY MEAN REDUCING SOME RATIONS BELOW TARGET LEVELS TO ENSURE UNINTERRUPTED SUPPLY.

4. THE COMMODITY ACCOUNTING SYSTEM. THE PRESENT SYSTEM AS DESIGNED BY THE WFP FIELD STAFF IS QUITE GOOD. AT

...EACH LEVEL OF COMMODITY HANDLING THERE ARE LEDGERS SHOWING RECEIPTS, ISSUES AND CURRENT BALANCES. EACH TRANSACTION IS SUPPORTED BY APPROPRIATE RECEIPTS AND WAYBILLS. THERE ARE HOWEVER PROBLEMS WITH PHYSICAL VERIFICATION. WFP HAS ONLY 8 FIELD STAFFERS INCLUDING THE PROVINCIAL SUB-OFFICE REPS. THUS MANY AREAS CAN BE VISITED ONLY A FEW TIMES EACH YEAR. SOME AREAS ARE OFF LIMITS TO WFP STAFF FROM TIME TO TIME BECAUSE OF SECURITY PROBLEMS. THIS HAS BEEN TRUE IN THE KURRAM AND KHYBER AGENCIES. VERIFICATION IN MAJOR STORAGE FACILITIES IS OFTEN DIFFICULT BECAUSE OF IRREGULAR STACKING OF THE COMMODITIES. WHEN  
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PAGE 03 ISLAMA 19344 02 OF 03 101106Z

...THE WFP STAFF DETECTS MALPRACTICES THEY INFORM THE PROVINCIAL AFGHAN REFUGEE COMMISSIONERS. THIS OFTEN RESULTS IN THE TRANSFER OR DISMISSAL OF THE PERSONNEL INVOLVED.

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1373

PAGE NO. 5

1374

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A 10x10 grid of dots. The dots are arranged in a pattern that resembles a stylized 'E' or a series of connected shapes. The pattern is composed of several connected segments, with some dots missing to create gaps. The overall shape is roughly rectangular, with a vertical bar on the left and a horizontal bar at the bottom, and several smaller segments in the upper right area.

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ADP999  
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PAGE 01 ISLAMA 19344 03 OF 03 101049Z  
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-----366644 120525Z /23

R 101039Z NOV 83  
FM AMEMBASSY ISLAMABAD  
TO SECSTATE WASHDC 9400  
INFO AMEMBASSY KABUL

••• AMEMBASSY ROME  
••• USMISSION GENEVA  
• AMCONSUL KARACHI  
••• AMCONSUL LAHORE POUCH  
••• AMCONSUL PESHAWAR POUCH

••• C O N F I D E N T I A L SECTION 03 OF 03 ISLAMABAD 19344

••• STATE FOR RP/NSE AND NEA/PAB

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1377

PAGE NO. 7

1378

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7. NEW PROVINCIAL AFGHAN REFUGEE COMMISSIONERS. BOTH NWFP AND BALUCHISTAN HAVE NEW PROVINCIAL COMMISSIONERS FOR AFGHAN REFUGEES. THE NWFP COMMISSIONER IS ROSTAM SHAH MOHMAND AND THE BALUCHISTAN COMMISSIONER IS BRIG. KHADEM HOSSEIN. UN STAFFERS NOTE AN APPARENT IMPROVEMENT IN THE LEVEL OF COMMUNICATION AND COOPERATION IN BOTH PROVINCES. COMMENT. THESE CHANGES MAY HAVE BEEN THE GOP RESPONSE TO THE INCREASING REPORTS OF MALPRACTICES. IN RECENT MEETINGS WITH REFUGEE COUNSELOR AND FFPO BOTH PROVINCIAL COMMISSIONERS HAVE NOTED THAT THERE ARE PROBLEMS WITHIN THE PROGRAM WITH RESPECT TO NUMBERS OF REGISTERED REFUGEES AND THE SALE OF FOOD COMMODITIES FOR PERSONAL GAIN. BOTH COMMISSIONERS HAVE STATED THAT THEY PLAN TO DEAL WITH THESE PROBLEMS. IT REMAINS TO BE SEEN HOW EFFECTIVE THEY CAN BE. END COMMENT.

8. THE UNHCR NUTRITION CONFERENCE. THE CONFERENCE (SEE PARA 10 REFTEL), INITIALLY PLANNED FOR EARLY NOVEMBER, HAS BEEN POSTPONED UNTIL EARLY 1984 DUE TO DELAY IN ANALYZING FIELD STUDIES UNDERTAKEN IN NWFP AND

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PAGE 03 ISLAMA 19344 03 OF 03 101049Z

BALUCHISTAN. THESE STUDIES WERE UNDERTAKEN BY TWO NUTRITIONISTS SUPPLIED BY THE AUSTRALIAN GOVERNMENT TO THE UNHCR, WHOSE WORK SHOULD SIGNIFICANTLY ASSIST THE UNHCR AND WFP TO UNDERSTAND THE PROGRAM AND MAKE PROPOSALS TO THE GOP.

9. WFP VISITING NUTRITION CONSULTANT. PROF. DURONGOES SOMCHAI, OF THAILAND, A NUTRITION CONSULTANT WITH THE FAO, SPENT TWO WEEKS IN PAKISTAN ENDING NOVEMBER 5, TO REVIEW NUTRITION AMONG THE AFGHAN REFUGEES. HE TRAVELED WIDELY AND HELD MEETINGS WITH WFP AND UNHCR STAFF AND GOP OFFICIALS. IT IS EXPECTED THAT HIS FINDINGS WILL LEND CREDIBILITY TO THE CHANGES THAT UNHCR AND WFP WILL PROBABLY PROPOSE TO THE PAKISTAN GOVERNMENT. SEE ISLAM19057.

10. WFP PERSONNEL CHANGES. YVES CLARET (FRANCE), WHO HAS BEEN WFP DEPUTY REPRESENTATIVE IN ISLAMABAD SINCE 1980, IS CONCLUDING HIS TOUR IN NOVEMBER. HE WILL BE REPLACED ON AN INTERIM BASIS BY THE ASSISTANT DEPUTY FREEMAN HUDSON (U.S.) WHO HAS UP TO NOW BEEN PRIMARILY RESPONSIBLE FOR THE NON-EMERGENCY PROGRAMS OF WFP IN PAKISTAN.

11. KABUL MINIMIZE CONSIDERED. KING

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